

## PROPERTY TAX EXEMPTION PROGRAMS

Work Group March 28, 2022



Multiple Unit Property Tax Exemption (MUPTE)

Nonprofit
Corporation Low
Income Housing
Exemption (NPTE)

Middle Income Housing Exemption

- Taxing district outreach
- Middle Income formula & options moving forward
- MUPTE Public Benefits
- Program Caps





3 Work Group Meetings Community Building Subcommittee



April

April 20 - Council Work Session

Taxing District Outreach March 28 - Work Group

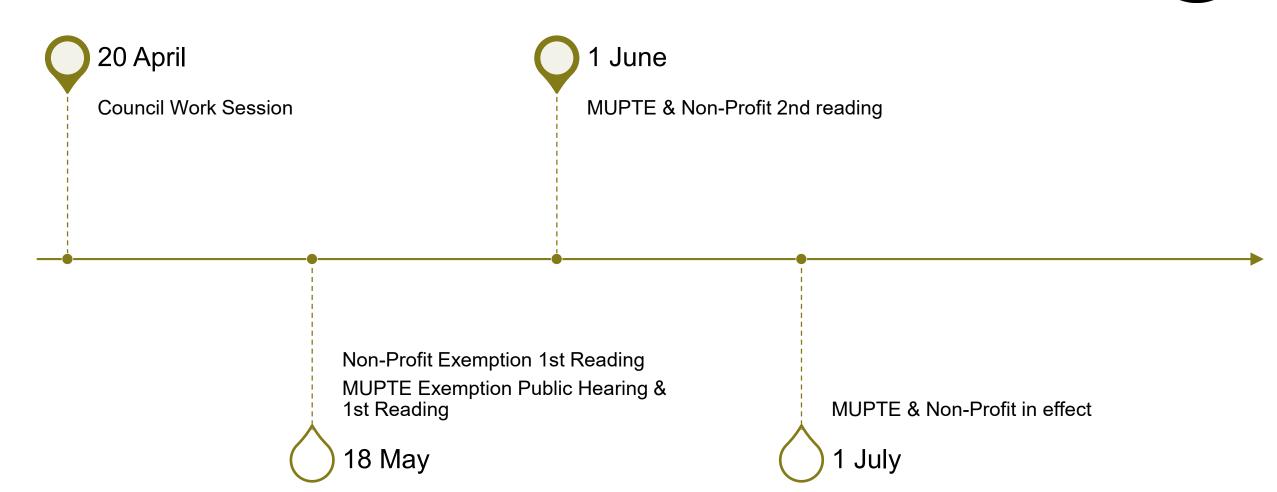
March

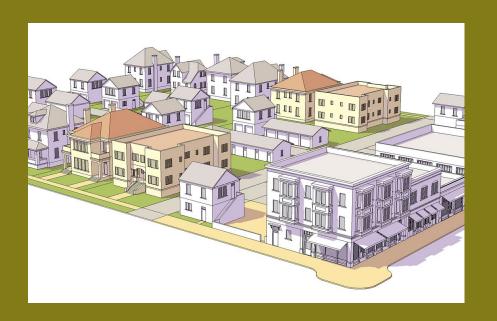
Potential Adoption of Priority Programs

M

May

# ADOPTION SCHEDULE





# MIDDLE INCOME TAX EXEMPTION (NEWLY REHABILITATED OR CONSTRUCTED MULTIUNIT RENTAL HOUSING)

State statute requires that # of consecutive property tax years for which the exemption is granted must increase directly with the % of units constituting the eligible rental property

## **Tillamook County**

Length of exemption tied to % of middle-income units:

10% of units = 1 year

50% of units = 5 year

100% of units = 10 year

Household Size	1	2	3	4	5
120% Area Median Income (AMI)	\$67,536	\$77,184	\$86,832	\$96,480	\$104,198
Monthly Rent @ 120%	\$1,688	\$1,930	\$2,170	\$2,412	\$2,604

Pilot Butte Apts 1 bed, 1 bath (691 sf) \$2,000 Seasons Apts 1 bed, 1 bath (768 sf) \$2,080-2,220

The Hixon 2 bed, 2 bath (975sf) \$2,355 NWX Apartment 2 bed, 2.5 bath (1537 sf) \$2,495 Pilot Butte Apts 2 bed, 2 bath (1097sf) \$2,830

Outpost Townhome 3 bed, 2.5 bath (1,658 sf) \$3,000

# TOWNHOUSE PROJECT



- 30 townhomes
- 25% gap between market rate and middle-income rates for units
- Average annual exemption per unit is \$44,990
- Average monthly exemption per unit is \$3,749

# (%) of middle- income units	Length of Exempt ion	Total exemption	Annual exemption	Exemption per middle-income unit
3 (10%)	1 year	\$126,000	\$126,000	\$42,000
6 (20%)	2 year	\$255,780	\$127,890	\$42,630
9 (30%)	3 year	\$389,453	\$129,818	\$43,273
12 (40%)	4 year	\$527,137	\$131,784	\$43,928
15 (50%)	5 year	\$668,951	\$133,790	\$44,597
18 (60%)	6 year	\$815,020	\$135,837	\$45,279
21 (70%)	7 year	\$965,470	\$137,924	\$45,975
24 (80%)	8 year	\$1,120,434	\$140,054	\$46,685
27 (90%)	9 year	\$1,280,047	\$142,227	\$47,409
30 (100%)	10 year	\$1,444,449	\$144,445	\$48,148

# MIDDLE-INCOME OPTIONS

## **Possible Work Group recommendations:**

- <u>100% exemption</u> with Tillamook County formula but with stronger program caps/sunsets
  - If so, recommend defining income level at 100% AMI (instead of 120% AMI)
- <u>Limit exemption</u> to City of Bend only (21.2% exemption)
  - 120% AMI definition
- Hold off on implementing this exemption until changes are made to legislation to allow flexibility in how formula is written

## **Tillamook County**

Length of exemption tied to % of middle-income units:

10% of units = 1 year

50% of units = 5 year

100% of units = 10 year

## Work Group Proposal

(not allowed by state statute)

25% of units = 10% exemption 50% of units = 20% exemption

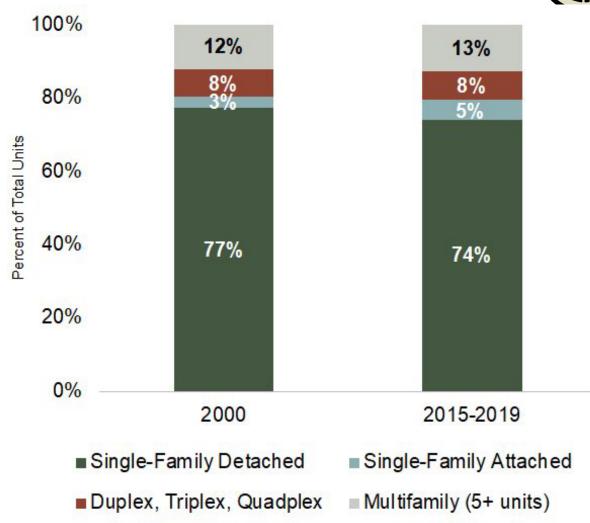
75% of units = 30% exemption

100% of units = 40% exemption

## MIDDLE INCOME HOUSING RECOMMENDATIONS



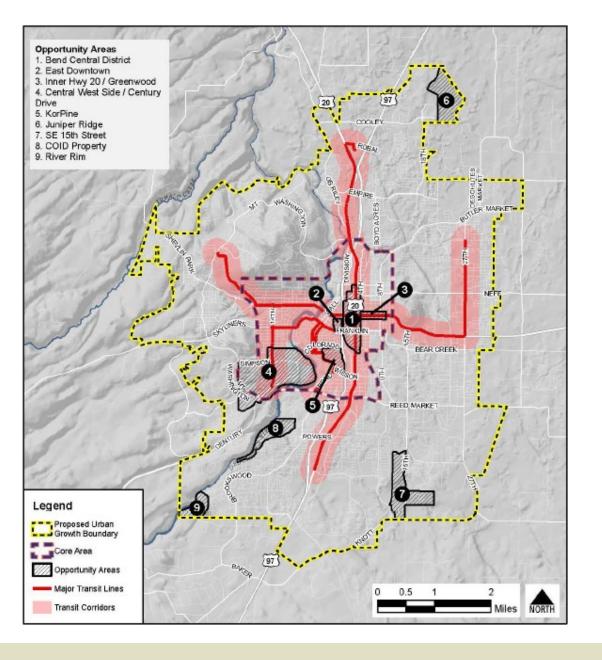
- Apply Citywide
  - Units must be for rent
- Single Family detached housing would be prohibited
- Focus on Middle Housing types (duplex, triplex, quadplex, cottage clusters, micro-unit developments, apartments)
- Consider ways to incentivize denser development types in Central Area
  - Density minimums (same as RH zone)
  - Multi-story requirements (2+ stories)



Source: U.S. Census, Decennial Census 2000 and American Community Survey 2015-2019

# MULTIPLE UNIT PROPERTY TAX EXEMPTION

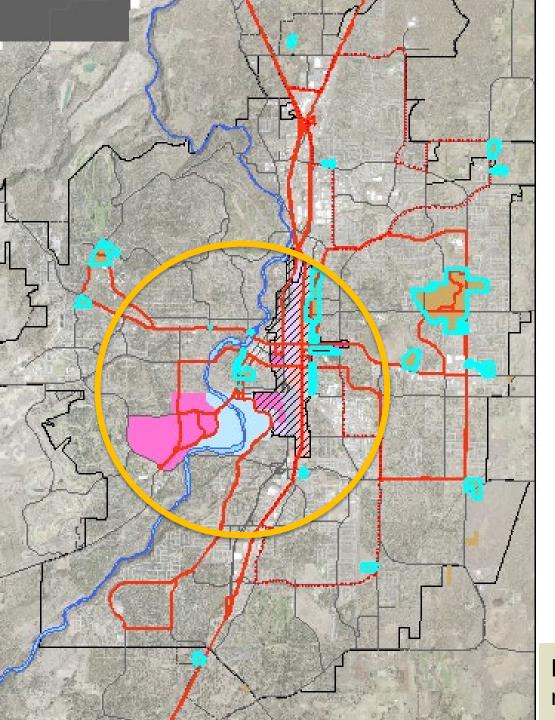




# MUPTE ELIGIBILITY: PRELIMINARY RECOMMENDATIONS



- 3+ units
- Must be a multi-story project (2+ stories)
- Prohibit Short-term Vacation Rentals (STRs)
- Public benefits required
- Require (3rd party) pro-forma review to demonstrate financial need
- Commercial portion only eligible if required as part of development or used to meet public benefit requirements



# RECOMMENDED MUPTE AREA/ZONES

Legend

City Limits

**Transit Routes** 

Zoning

Existing

Proposed

Urban Growth Boundary

Core Area TIF Boundary

Mixed Neighborhood

Residential High Density

Central Business District

Commercial General

Commercial Limited

Mixed Employment

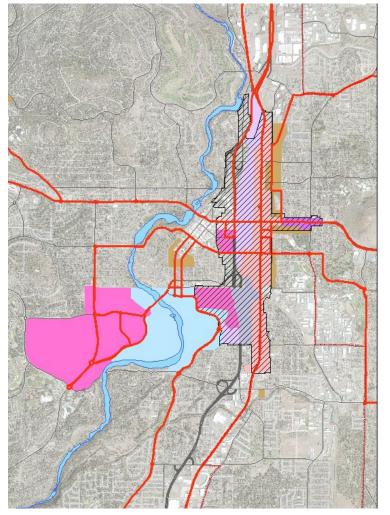
Industrial Limited

Mixed Riverfront

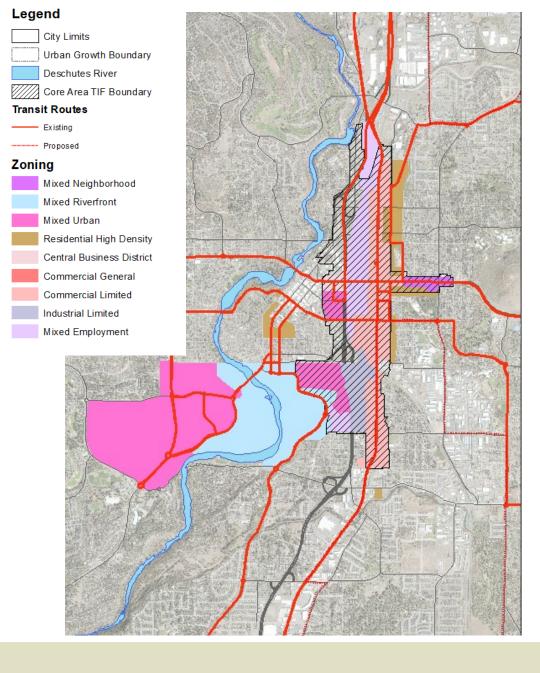
Mixed Urban

Deschutes River





RH zoning selected in blue/green is RH zoning located within ½ mile of existing and future proposed transit routes.



## **ZONES/HOUSING TYPES TO INCLUDE**



Which zones/housing types need the incentive to support housing goals?

- Mixed-use zones
  - Mixed Riverfront
  - Mixed Urban (within Core and outside of Core)
  - Mixed Neighborhood
  - Central Business District
- Entire Core Area TIF district and Urban Dwelling Sites (HB3450) projects, Micro-Unit Developments
- High Density Residential
  - Limited to RH zone adjacent to Core Area TIF district (along 4th Street, Irving Ave)

# PUBLIC BENEFIT UPDATES



Public Benefits should be tied in some way to ORS 307.606 (4) which provides examples of suggested standards and guidelines:

- Justification of the elimination of any existing housing on project site
- Design elements
- Rental rates or sales prices
- Extensions of public benefits from the project beyond the period of exemption
- Minimum number of units
- Low income/affordable housing unit requirement

- Deschutes County support for displacement plan/justification of elimination of existing housing and businesses as priority
- Park District support for Open Space as priority and childcare in lieu of fees to be dedicated to childcare service providers in the area
- ORS precludes us from allowing exemption level to be bought up based on number of public benefits provided

# PUBLIC BENEFITS



## Developments would need to select at least one from each category to qualify

Priority Public Benefits	Secondary Public Benefits	Tertiary Public Benefits
<ul> <li>At least 10% of units Affordable Housing (&lt;60% AMI for rent; &lt;80% AMI for sale)*</li> <li>At least 30% of units are Middle-Income (&lt;120% AMI)*</li> <li>Childcare facilities or in lieu of fee</li> <li>Open space dedication or in lieu of fee</li> <li>Displacement plan for existing businesses and residents impacted by project</li> <li>Energy efficiency/Green Building <ul> <li>Net zero building</li> <li>LEED Silver or above</li> </ul> </li> </ul>	<ul> <li>Located within ¼ mile of transit hub (Bend Central District focus)</li> <li>Transit and mobility supportive amenities</li> <li>Privately owned public space (park, plaza space)</li> <li>Ground floor commercial (≥30%)</li> <li>Energy efficiency/Green Building         <ul> <li>10% more efficient than code, or</li> <li>REACH code, or</li> <li>Earth Advantage</li> </ul> </li> </ul>	<ul> <li>Enhanced Pedestrian-oriented design</li> <li>Extra costs associated with infill development</li> <li>Provide parking within a wrapped-structure</li> <li>Common meeting rooms open to the public</li> <li>Recreation or art supportive facilities</li> <li>Stormwater: site developed to treat more than a 25-year storm event</li> <li>Electric car charging stations</li> <li>Use of native, pollinator-friendly, and waterwise landscaping only</li> <li>Any ground floor commercial use</li> </ul>

<sup>\*</sup>Units would be deed-restricted for the length of the exemption (10 years)

# PROGRAM CAPS/MONITORING



- All Programs (including existing low-income)
  - Annual reporting on # of units and exemption amounts estimated for approval/actually exempted
  - Mandatory review of program/program requirements every 3 years (2025, 2028, 2031, etc)

#### MUPTE

- Require mandatory review once 1,000 units have been approved
- 8-year termination of program (2030) in which ordinance would no longer be in effect unless amended; existing (approved exemptions) would still continue but no new applications would be accepted
- Middle-Income
  - Require mandatory review once 1,000 units have been approved
  - State statute expires program in 2027
- Non-Profit: no program termination recommended (state statute expires in 2027)

## **CASE STUDIES**

\*Updated to remove exemption on commercial/retail



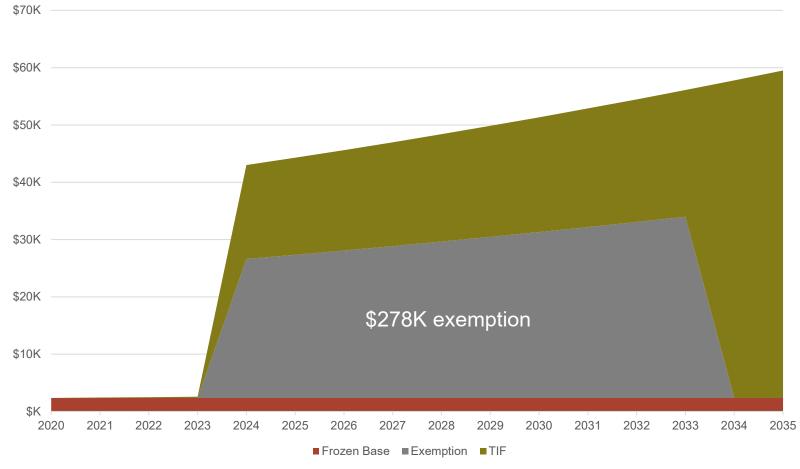
#### Project Overview:

- Bend Central District
- 2 story mixed-use
- 10 units, office space
- SDC Estimate: \$275K
- \$5.5M investment
- Assumes 60% of improvements are dedicated for residential
- Total TIF collected during exemption period: \$191K

## **205 NE HAWTHORNE AVE**



#### Build with Exemption



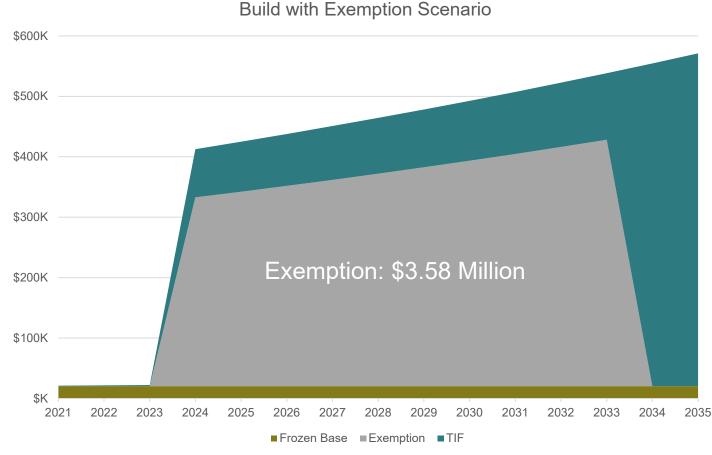
## **EXAMPLE PROJECT: BROOKS RESOURCES**





### Project Overview:

- Bend Central District
- 5 story vertical mixed-use
- 140 units, ground floor commercial
- SDC Estimate: \$2.3M
- \$38M+ investment
- Assumes 80% of improvements are residential
- Total TIF collected during exemption period: \$1.5M



Assumes exemption on residential improvements only (76% total tax exemption)



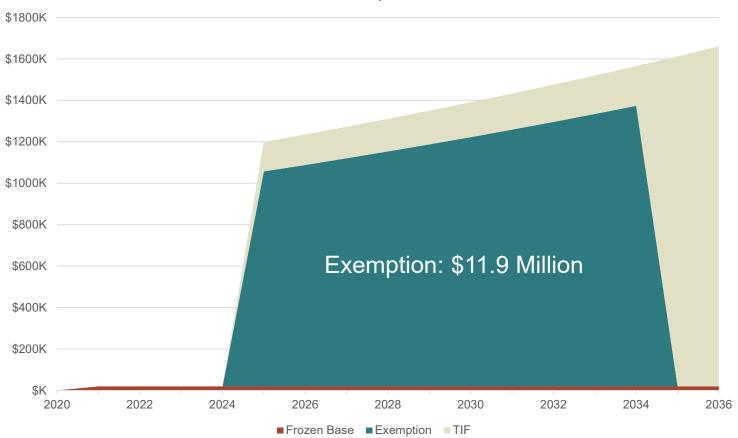
#### **Project Overview:**

- KorPine area
- 6-story vertical mixed-use
- 310+ units
- 12,000 SF retail
- SDC estimate: \$4.5 Million
- Residential improvements account for 86.5% of project
- TIF collected over 10-year exemption: \$3.35 Million

## **EXAMPLE PROJECT: KILLIAN PACIFIC**



#### Build with Exemption Scenario



Tax exemption on residential only improvements (not land) with full taxing district participation which results in 86.5% exemption