

# **Policy Board Meeting**

March 15, 2024

# **Call to Order & Introductions**

**Chair Campbell** 



## **Call to Order & Introductions**

#### **Policy Board Members**

- Barb Campbell, Chair, City of Bend Councilor (Alternate, David Abbas)
- Phil Chang, Vice Chair, Deschutes County Commissioner (Alternate, Chris Doty)
- Ariel Mendez, City of Bend Councilor
- Mike Riley, City of Bend Councilor
- Bob Townsend, ODOT Region 4 Area Manager (Alternate, Ken Shonkwiler)

#### **BMPO Staff**

- Tyler Deke, Manager
- Andrea Napoli, Senior Planner
- Kelli Kennedy, Program Coordinator

#### Agency & Consultant Staff

- Kymala Lutz, City of Bend
- Samantha Nelson, City of Bend
- Don Morehouse, ODOT
- John Bosket, DKS

Members of the public, visitors, and presenters will be asked to introduce with name and entity.



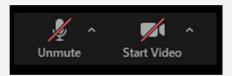
# **Hybrid Meeting Guidelines**

Tyler Deke

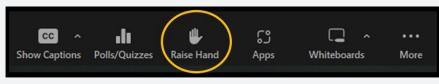


#### **Hybrid Meeting Guidelines**

• You will be on **mute**, and your **video** will be off when you first join the meeting.



• Please click the raise hand icon to speak next.



- If you join the webinar by phone, dial **\*9** to raise or lower your hand.
- This meeting will be recorded and is available as a live streaming event on YouTube. The YouTube event can be reviewed on the City of Bend YouTube channel.



# **Public Comment**

**Chair Campbell** 



#### **Public Comment**

- Time for members of the public to provide comment.
- Additional time for public comment will be provided before the meeting adjourns.



# **Meeting Minutes**

**Chair Campbell** 



#### **Meeting Minutes**

- Review and approve February 16, 2024, Policy Board draft meeting minutes (Attachment A).
- Recommended language for motion: *I move approval of the February 16, 2024, Policy Board draft meeting minutes as presented.*



## 2024-2027 Metropolitan Transportation Improvement Program (MTIP) Amendments

Andrea Napoli



#### 2024-2027 MTIP Amendments

#### Review for approval consideration

Project Key Number	Project Name & Description	Project Total	Amendment Action	More Info
23607	Low or No Emissions Vehicle Purchases (COIC): Purchase vehicles and related equipment, including technological changes or innovations to modify low or no-emissions vehicles or facilities.	\$226,100	Add new transit project to MTIP	3 hybrid vans for vanpool; 2 CET work trucks
23592	<b>Bus &amp; Bus Facilities (COIC):</b> Purchase buses for public transit in small urban areas.	\$461,208	Add new transit project to MTIP	4 ADA equipped Ford Transit vans
21756	<b>US20 Central Oregon Hwy Culverts Corridor:</b> Design, right of way acquisition, and utility relocation for a future culvert replacement and repair addressing 12 poor and critical culverts to provide functioning culverts on US20 in the future.	\$1,412,916	Add construction phase for FFY24 with \$1M in Fix- it Statewide Culvert funds.	Irrigation / drainage culverts

21-day public comment period opened on February 15

One (1) comment received: "I suggest looking into replacing some culverts with wildlife underpasses on Highway 20."



**ODOT note**: ODFW's Primary Wildlife Connectivity Area maps and wildlife collision data used to prioritize locations for wildlife undercrossings. Irrigation and drainage culverts, not identified fish passage barriers

#### **2024-2027 MTIP Amendments**

Recommended language for motion:

"I move to approve the amendments to the 2024-2027 MTIP, as presented."



# **Committee Stipend Policy**

Tyler Deke & Kelli Kennedy



## **Committee Stipend Policy**

- Overview
  - Community participation and feedback is integral to MPO planning efforts
  - Unpaid time is a significant barrier to community participation
  - Stipend program will help reduce this barrier
- Purpose
  - Reduce economic barriers, expand opportunities for more diverse community participation
  - Support better informed decision-making in transportation planning
- Eligibility
  - Citizen members serving on TAC and other eligible BMPO committees/workgroups
  - Budget Committee service not eligible (pursuant to ORS 294.905)



## **Committee Stipend Policy**

- Funding
  - Allowable expense with State Highway Funds (similar to ODOT program)
  - Funds available in existing budget (community outreach & engagement) no adjustment necessary
- Policy
  - Stipend of \$40 per meeting attended, with \$500 annual cap
  - If approved, would be effective immediately with retroactive program start date of January 1, 2024?
- Action Requested
  - Review and consider approval of draft Committee Stipend Policy
  - Recommended Language for Motion: *I move approval of the Committee Stipend Policy as presented.*



# 2023-2025 Unified Planning Work Program Mid-Cycle Amendments

Tyler Deke



#### 2023-2025 UPWP Mid-Cycle Amendments

#### **Three Programs**

- MPO Work Program
- COVID Relief Program
- State Highway Program (new, formerly "STBG")

**Multiple Year MPO Work Program** 

• UPWP includes tasks and deliverables for FY24 and FY25 (covering July 1, 2023 to June 30, 2025).

#### The funding levels in the budget tables show FY24 and FY25

Amend mid-cycle to reflect updated budget information & work priorities



#### **FY25 Priorities**

#### **Highest Priorities**

- Metropolitan Transportation Plan update due September 2024
  - Updated chapters, funding analysis and project lists
  - Travel demand model update
- Climate change planning and rulemaking
  - Oregon Climate Friendly and Equitable Communities rules
  - Federal GHG Performance Measure
- Maintain 2024-2027 MTIP, including SHF funding management
- Update TSAP & TSAP implementation
- COVID Relief Funding



#### **FY25** Priorities

#### **Other Priorities**

- Household Travel Survey
- Travel model updates & future strategy
- Data management strategy (MPO, ODOT and City)
- US20 Refinement Plan (and other ODOT projects)
- Performance monitoring & reporting



#### 2023-2025 UPWP Mid-Cycle Amendments

#### Significant Plan & Budget Changes

- State Highway Fund (formerly STBG) revenues
  - MPO now direct recipient of SHF
  - MPO will need to manage and transfer funds to recipients
- Federal Safe Streets and Roads for All grant
  - \$200,000 federal grant to update Bend Transportation Safety Action Plan
  - May work directly with Deschutes County on plan updates
- Transportation Safety Action Plan (TSAP) Implementation Grant
  - ODOT grant funding for public safety messaging throughout Central Oregon
- Reserves
  - Reserves are a new line-item in the FY25 budget. The reserves are unspent SHF revenues
- COVID revenues
  - About \$290,000 balance
  - Needs to be awarded by September 2024



#### **UPWP & Budget Schedule**

- Meeting with ODOT, FHWA, and FTA Feb 8
- Draft UPWP and Budget documents posted on BMPO website mid March
- TAC and Policy Board review March/April
- Budget Committee meeting March 19
- Public review and comment opens late March
- Policy Board adoption of UPWP amendment April 19
- Policy Board adoption of Budget April 19 or May 17



# FFY 2023 Annual Obligation Report

Tyler Deke & Kelli Kennedy



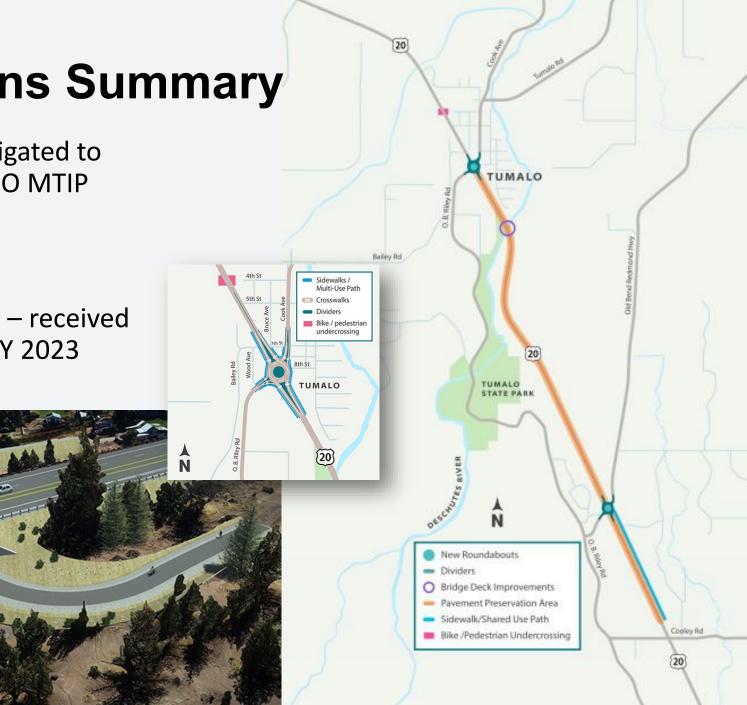
#### **FFY 2023 Annual Obligation Report**

- Overview
  - Annual obligation report: annual listing of transportation projects (within BMPO boundary) with obligated federal funding
    - Includes project names and descriptions, funding amounts and sources
    - Prepared and posted online each federal fiscal year (FFY), within 90-days after the FFY ends
  - Obligation: refers to federal government's legal commitment to pay the federal share of project costs
  - FFY 2023 includes obligated funding from October 1, 2022 September 30, 2023
  - Full report available at <u>bendoregon.gov/mtip</u>
- Purpose
  - Transparency: increase transparency of government spending on transportation projects.
  - Progress: show progress being made on projects programmed in the MTIP.



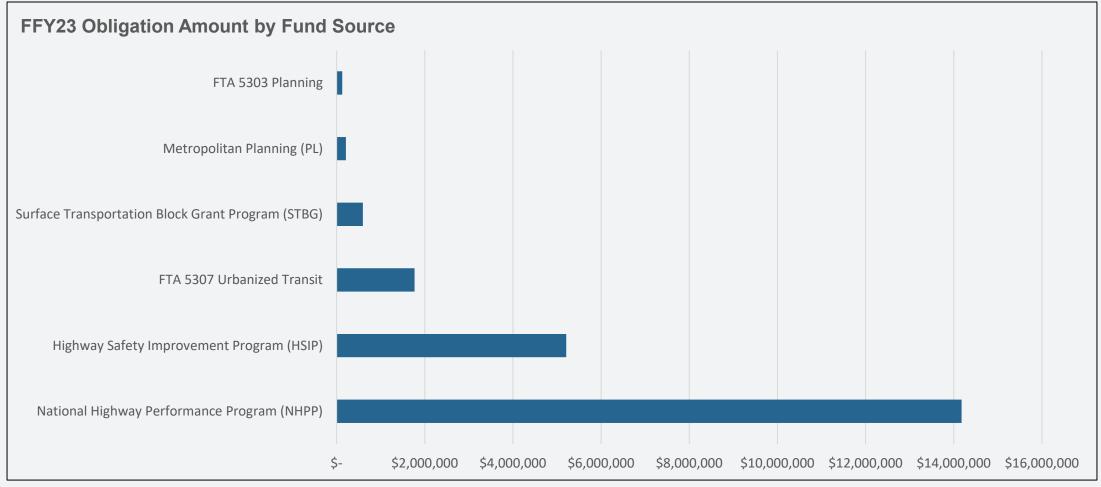
#### **FFY 2023 Obligations Summary**

- \$22,092,000 in federal funding obligated to transportation projects in the BMPO MTIP
- 6 main funding sources
- 7 projects funded
- US20: Tumalo-Cooley Road project received the highest federal obligation in FFY 2023



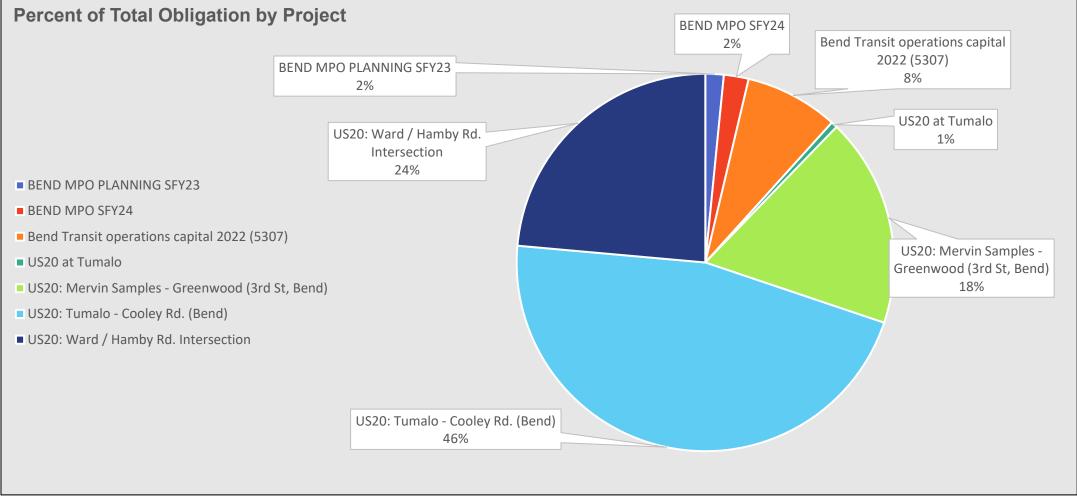


#### FFY 2023 Obligations by Fund Source





#### FFY 2023 Obligations by Project





# **Connect Bend Update**

Royce Kallerud, Connect Bend

Brent Stinski, Connect Bend



# Southern UGB Footbridge Summary

**Connect Bend** 

March 2024

## **About Connect Bend**

- Advocating for footbridge in southern Bend
- Established in 2019
- Board of nine directors. Advisory Board of twelve community leaders.
- 3,200+ signatures at change.org petition

Deschutes National Forest

Proposed footbridge site

# 1. History

## History

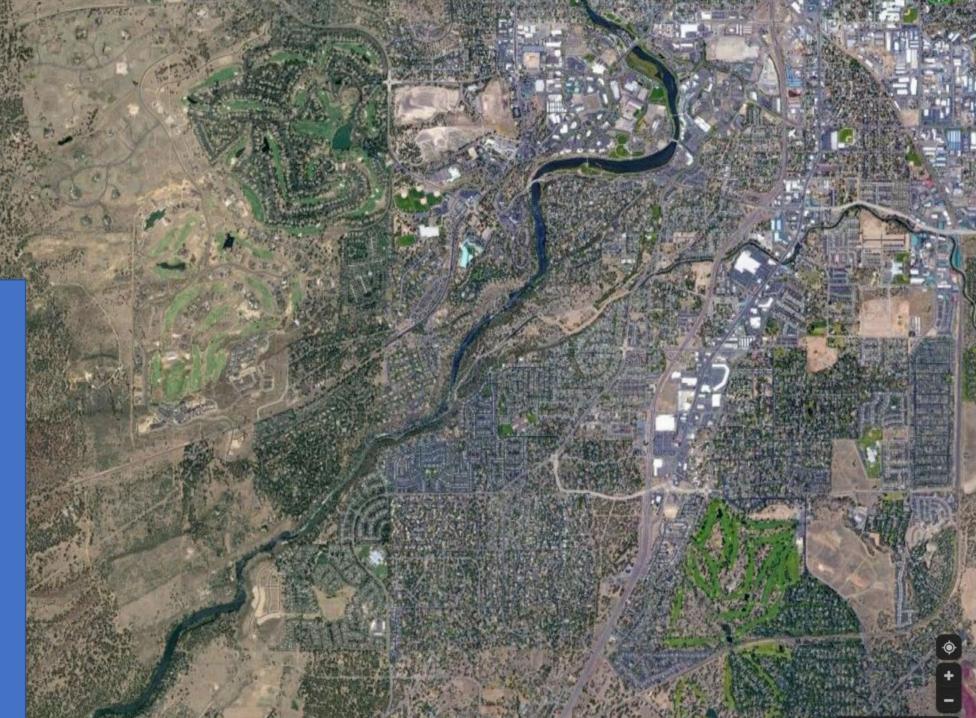
- Bond measure 9-86 passed on Nov. 6, 2012
- \$29 million
- Three projects:
  - Bend Whitewater Park
  - Pavilion Skating Rink
  - Completion of the Deschutes River Trail
- 9 other footbridges in Bend

## A history of community endorsement

- First identified in the *City of Bend's Urban Trail Plan* in 1996
- Included in later-adopted plans including:
  - The Deschutes River Trail Action Plan (2002)
  - BPRD Trails Master Plan (2008)
  - Deschutes National Forest: Alternative Transportation Feasibility Study (2015), a multi-agency study which identifies projects that would enhance non-motorized access to the National Forest.
- Identified as a high-priority project in BPRD's 2018 Comprehensive Plan

- Included City of Bend's Transportation System Plan (2019) which incorporated the park district's planned trails "by reference"
- To be included in upcoming County Transportation System Plan
- One of 15 "Big Ideas for Bend" named in Envision Bend's April 2023 Community Poll Report (supported by 180 respondents)
- Included in Envision Bend's 2024-2028 Vision Action Plan

# 6 Miles

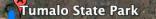


Bend approx pop.

100,000

Areas that would benefit from the footbridge:

- SW Bend: 8k
- SE Bend: 2.5k
- DRW: 6k
- Lower Old Farm: 4k
- Total: 20k+



Bend

## Completed River Trail

Sunriver

#### **BRIDGE SUPPORT**

The survey data reveals widespread community support for the Bend Park and Recreation District's (BPRD) plan to build a footbridge across the Deschutes River. With nearly 70% approval from both the selectively invited respondents and the wider public participating via an open link, there's a clear majority in favor of the initiative. This suggests that the community sees significant value in the project, likely due to the anticipated improvements in accessibility and recreation it would bring.

How supportive are you of BPRD completing a footbridge crossing of the Deschutes River, which would connect the Deschutes River Trail on the south end of Bend to the Deschutes National Forest, near the Rimrock Trailhead (Good Dog off-leash area)?

		Invite			Open
Very supportive			46%		49%
Somewhat supportive	2	25%		21%	
Neutral	15%			15%	
Not supportive	5%			4%	
Not at all supportive	6%			9%	
Don't know/not sure	4%			3%	
n=	840			1,582	

Source: RRC







# 2. Opposition

# Opposition

- Bachelor View Road:
  - 28 developed parcels
  - Avg. 4 acre lots
  - Avg. house value ~\$4 million
- 2017 ban attempt
  - Led by Portland wealth manager Tim Phillips
  - Gut-and-stuff attempt
  - "Upper Deschutes Conservation Council" and fake news websites

- 2018 attempt, BVR joined by Oregon Wild
  - Bill also died in Senate

# **3. Equality of Access**

# Equality of Access Study, 2022

- Bottom line: Footbridge neighborhoods are the most underserved in Bend in terms of outdoor access
- Study ranked 13 official Bend neighborhoods based on various criteria
- "14<sup>th</sup> neighborhood" Deschutes River Woods included
  - Continuous with Bend
  - Outside official UGB and BPRD boundaries

# Metric 1: Drive distance to Bend's most popular destinations (V. 2)

In this new version we determined the average drive from the 14 Bend neighborhoods to the following:

- Good Dog Rimrock Trailhead
- Shevlin Park
- Riverbend Park/Farewell Bend (consolidated)
- Drake Park/Harmon Park (consolidated)
- Pilot Butte
- Sawyer Park
- Alpine Trail
- Big Sky Park Trail
- Discovery Park
- Pine Nursery Park
- Riley Ranch
- Phil's Trailhead
- Aplenglow Park

#### Averages:

- Central and west neighborhoods: ~2.9 miles
- Southeast and Southwest Bend: 5.5 miles
- Deschutes River Woods: 8.4 miles

- Hollinshead ParkPonderosa Park
  - Larkspur Park

**Pioneer Park** 

 Miller's Landing/McKay Park/Bend Whitewater Park (consolidated)

\*

\*

×

- Columbia Park
- First Street Rapids.

Source: Connect Bend analysis via Google Maps

### Updated Methodology this Fall

- Limited to destinations with the most favorable Google reviews (4.7 stars or above)
- The 20 most-reviewed outdoor destinations in the greater Bend area
- Looked at destinations within a five-mile radius of city center.
  - We tried expanding the radius to add locations like Lava Lands and Badlands, but these are much further away and didn't significantly change the bottom line.
- More detail at our website.

#### **Metric 2: Acres** per person, **BPRD** properties

		Neighborhood	Rank
es		Summit West***	1
		Southern Crossing	2
ies		Orchard District	3
		Boyd Acres*	4
		Awbrey Butte	5
		Southeast Bend	6
		Century West	7
		Old Bend	8
		River West	9
		Mountain View**	10
		Larkspur	11
Footbridge neighborhoods		Southwest Bend	12
		Old Farm	13
		DRW	14

#### Metric 3: Spending per neigh

New capital improvement projects since

	Row Labels	CI	P Spending	
	Larkspur		19,090,665	
per neighborhood	SE Bend	\$	11,080,341	
ement projects since 2015	Boyd Acres	\$	7,296,718	
	Awbrey	\$	4,597,123	
	Mountain View	\$	4,354,200	
	Summit West	\$	4,090,438	
	Old Bend	\$	2,496,545	
	Orchard District	\$	1,720,474	
	Old Farm	\$	1,634,624	
	Century West	\$	1,442,987	
	Southern Crossing	\$	1,057,650	
	River West	\$	829,256	
Footbridge neighborhoods	SW Bend	\$	382,272	
	DRW	\$	0	

#### **Concentration of young people**

#### Southwest Bend tied for No. 1 among Bend neighborhoods

27% of residents under 18

Source: Statistical Atlas

# Looking ahead

#### **Key remaining issues**

- Connect Bend and BPRD welcome a traffic impact study
- Forest Service is the landowner and must apply to OPRD to move ahead with the project

# **Other Business**

Chair Campbell & Staff



#### **Other Business**

- Policy Board meeting topic requests
- The next meeting of the BMPO Policy Board is scheduled for April 19, 2024, at 12:00 p.m. Topics will include:
  - 2023-2024 Budget Adjustment
  - 2024-2025 Budget Adoption
  - 2023-2025 Unified Planning Work Program (UPWP) Amendments Adoption
  - US97/Hawthorne Ave intersection



# **Public Comment**

**Chair Campbell** 



# Adjourn

Chair Campbell



#### **Accommodation Information for People with Disabilities**



To obtain this information in an alternate format such as Braille, large print, electronic formats, etc. please contact Kelli Kennedy at <u>kkennedy@bendoregon.gov</u> or 541-693-2122; Relay Users Dial 7-1-1.

